109TH CONGRESS 2D SESSION

H. R. 5825

AN ACT

To update the Foreign Intelligence Surveillance Act of 1978.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Electronic Surveillance
- 3 Modernization Act".
- 4 SEC. 2. FISA DEFINITIONS.
- 5 (a) AGENT OF A FOREIGN POWER.—Subsection
- 6 (b)(1) of section 101 of the Foreign Intelligence Surveil-
- 7 lance Act of 1978 (50 U.S.C. 1801) is amended—
- 8 (1) in subparagraph (B), by striking "; or" and
- 9 inserting ";"; and
- 10 (2) by adding at the end the following:
- 11 "(D) is reasonably expected to possess,
- 12 control, transmit, or receive foreign intelligence
- information while such person is in the United
- 14 States, provided that the official making the
- 15 certification required by section 104(a)(7)
- deems such foreign intelligence information to
- be significant; or".
- 18 (b) Electronic Surveillance.—Subsection (f) of
- 19 such section is amended to read as follows:
- 20 "(f) 'Electronic surveillance' means—
- 21 "(1) the installation or use of an electronic, me-
- chanical, or other surveillance device for acquiring
- 23 information by intentionally directing surveillance at
- a particular known person who is reasonably believed
- to be in the United States under circumstances in
- 26 which that person has a reasonable expectation of

- privacy and a warrant would be required for law enforcement purposes; or
 "(2) the intentional acquisition of the contents
- of any communication under circumstances in which
 a person has a reasonable expectation of privacy and
 a warrant would be required for law enforcement
 purposes, if both the sender and all intended recipients are reasonably believed to be located within the
 United States.".
- 10 (c) MINIMIZATION PROCEDURES.—Subsection (h) of 11 such section is amended—
- 12 (1) in paragraph (2), by striking "importance;"
 13 and inserting "importance; and";
- 14 (2) in paragraph (3), by striking "; and" and 15 inserting "."; and
- 16 (3) by striking paragraph (4).
- 17 (d) Wire Communication and Surveillance De-
- 18 VICE.—Subsection (l) of such section is amended to read
- 19 as follows:
- 20 "(1) 'Surveillance device' is a device that allows sur-
- 21 veillance by the Federal Government, but excludes any de-
- 22 vice that extracts or analyzes information from data that
- 23 has already been acquired by the Federal Government by
- 24 lawful means.".

1	(e) Contents.—Subsection (n) of such section is
2	amended to read as follows:
3	"(n) 'Contents', when used with respect to a commu-
4	nication, includes any information concerning the sub-
5	stance, purport, or meaning of that communication.".
6	SEC. 3. AUTHORIZATION FOR ELECTRONIC SURVEILLANCE
7	AND OTHER ACQUISITIONS FOR FOREIGN IN-
8	TELLIGENCE PURPOSES.
9	(a) In General.—The Foreign Intelligence Surveil-
10	lance Act of 1978 (50 U.S.C. 1801 et seq.) is further
11	amended by striking section 102 and inserting the fol-
12	lowing:
13	"AUTHORIZATION FOR ELECTRONIC SURVEILLANCE FOR
14	FOREIGN INTELLIGENCE PURPOSES
15	"Sec. 102. (a) In General.—Notwithstanding any
16	other law, the President, acting through the Attorney Gen-
17	eral, may authorize electronic surveillance without a court
18	order under this title to acquire foreign intelligence infor-
19	mation for periods of up to one year if the Attorney Gen-
20	eral certifies in writing under oath that—
21	
	"(1) the electronic surveillance is directed at—
22	"(1) the electronic surveillance is directed at— "(A) the acquisition of the contents of
22	"(A) the acquisition of the contents of
22 23	"(A) the acquisition of the contents of communications of foreign powers, as defined in

"(B) the acquisition of technical intel-1 2 ligence, other than the spoken communications 3 of individuals, from property or premises under 4 the open and exclusive control of a foreign power, as defined in paragraph (1), (2), or (3) 6 of section 101(a); and "(2) the proposed minimization procedures with 7 8 respect to such surveillance meet the definition of 9 minimization procedures under section 101(h); 10 if the Attorney General reports such minimization procedures and any changes thereto to the Permanent Select 12 Committee on Intelligence of the House of Representatives and the Select Committee on Intelligence of the Senate at least 30 days prior to the effective date of such mini-14 15 mization procedures, unless the Attorney General determines immediate action is required and notifies the com-16 mittees immediately of such minimization procedures and 18 the reason for their becoming effective immediately. 19 "(b) MINIMIZATION PROCEDURES.—An electronic surveillance authorized by this subsection may be con-20 21 ducted only in accordance with the Attorney General's certification and the minimization procedures. The Attorney 22 23 General shall assess compliance with such procedures and shall report such assessments to the Permanent Select Committee on Intelligence of the House of Representatives

- 1 and the Select Committee on Intelligence of the Senate
- 2 under the provisions of section 108(a).
- 3 "(c) Submission of Certification.—The Attorney
- 4 General shall immediately transmit under seal to the court
- 5 established under section 103(a) a copy of his certifi-
- 6 cation. Such certification shall be maintained under secu-
- 7 rity measures established by the Chief Justice with the
- 8 concurrence of the Attorney General, in consultation with
- 9 the Director of National Intelligence, and shall remain
- 10 sealed unless—
- 11 "(1) an application for a court order with respect to
- 12 the surveillance is made under section 104; or
- 13 "(2) the certification is necessary to determine the
- 14 legality of the surveillance under section 106(f).
- 15 "AUTHORIZATION FOR ACQUISITION OF FOREIGN
- 16 INTELLIGENCE INFORMATION
- 17 "Sec. 102A. (a) In General.—Notwithstanding
- 18 any other law, the President, acting through the Attorney
- 19 General may, for periods of up to one year, authorize the
- 20 acquisition of foreign intelligence information concerning
- 21 a person reasonably believed to be outside the United
- 22 States if the Attorney General certifies in writing under
- 23 oath that—
- 24 "(1) the acquisition does not constitute elec-
- 25 tronic surveillance;

"(2) the acquisition involves obtaining the for-1 2 eign intelligence information from or with the assistance of a wire or electronic communications service 3 provider, custodian, or other person (including any officer, employee, agent, or other specified person of 5 6 such service provider, custodian, or other person) 7 who has access to wire or electronic communications. 8 either as they are transmitted or while they are 9 stored, or equipment that is being or may be used 10 to transmit or store such communications;

- "(3) a significant purpose of the acquisition is to obtain foreign intelligence information; and
- "(4) the proposed minimization procedures with respect to such acquisition activity meet the definition of minimization procedures under section 16 101(h).
- "(b) SPECIFIC PLACE NOT REQUIRED.—A certifi-18 cation under subsection (a) is not required to identify the 19 specific facilities, places, premises, or property at which 20 the acquisition of foreign intelligence information will be 21 directed.
- "(c) Submission of Certification.—The Attorney General shall immediately transmit under seal to the court established under section 103(a) a copy of a certification made under subsection (a). Such certification shall be

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- 1 maintained under security measures established by the
- 2 Chief Justice of the United States and the Attorney Gen-
- 3 eral, in consultation with the Director of National Intel-
- 4 ligence, and shall remain sealed unless the certification is
- 5 necessary to determine the legality of the acquisition
- 6 under section 102B.
- 7 "(d) Minimization Procedures.—An acquisition
- 8 under this section may be conducted only in accordance
- 9 with the certification of the Attorney General and the
- 10 minimization procedures adopted by the Attorney General.
- 11 The Attorney General shall assess compliance with such
- 12 procedures and shall report such assessments to the Per-
- 13 manent Select Committee on Intelligence of the House of
- 14 Representatives and the Select Committee on Intelligence
- 15 of the Senate under section 108(a).
- 16 "DIRECTIVES RELATING TO ELECTRONIC SURVEILLANCE
- 17 AND OTHER ACQUISITIONS OF FOREIGN INTEL-
- 18 LIGENCE INFORMATION
- "Sec. 102B. (a) Directive.—With respect to an au-
- 20 thorization of electronic surveillance under section 102 or
- 21 an authorization of an acquisition under section 102A, the
- 22 Attorney General may direct a person to—
- "(1) immediately provide the Government with
- all information, facilities, and assistance necessary
- to accomplish the acquisition of foreign intelligence
- information in such a manner as will protect the se-

- 1 crecy of the electronic surveillance or acquisition and
- 2 produce a minimum of interference with the services
- 3 that such person is providing to the target; and
- 4 "(2) maintain under security procedures ap-
- 5 proved by the Attorney General and the Director of
- 6 National Intelligence any records concerning the
- 7 electronic surveillance or acquisition or the aid fur-
- 8 nished that such person wishes to maintain.
- 9 "(b) Compensation.—The Government shall com-
- 10 pensate, at the prevailing rate, a person for providing in-
- 11 formation, facilities, or assistance pursuant to subsection
- 12 (a).
- 13 "(c) Failure to Comply.—In the case of a failure
- 14 to comply with a directive issued pursuant to subsection
- 15 (a), the Attorney General may petition the court estab-
- 16 lished under section 103(a) to compel compliance with the
- 17 directive. The court shall issue an order requiring the per-
- 18 son or entity to comply with the directive if it finds that
- 19 the directive was issued in accordance with section 102(a)
- 20 or 102A(a) and is otherwise lawful. Failure to obey an
- 21 order of the court may be punished by the court as con-
- 22 tempt of court. Any process under this section may be
- 23 served in any judicial district in which the person or entity
- 24 may be found.

- 1 "(d) REVIEW OF PETITIONS.—(1) IN GENERAL.—
- 2 (A) Challenge.—A person receiving a directive issued
- 3 pursuant to subsection (a) may challenge the legality of
- 4 that directive by filing a petition with the pool established
- 5 under section 103(e)(1).
- 6 "(B) Assignment of Judge.—The presiding judge
- 7 designated pursuant to section 103(b) shall assign a peti-
- 8 tion filed under subparagraph (A) to one of the judges
- 9 serving in the pool established by section 103(e)(1). Not
- 10 later than 24 hours after the assignment of such petition,
- 11 the assigned judge shall conduct an initial review of the
- 12 directive. If the assigned judge determines that the peti-
- 13 tion is frivolous, the assigned judge shall deny the petition
- 14 and affirm the directive or any part of the directive that
- 15 is the subject of the petition. If the assigned judge deter-
- 16 mines the petition is not frivolous, the assigned judge
- 17 shall, within 72 hours, consider the petition in accordance
- 18 with the procedures established under section 103(e)(2)
- 19 and provide a written statement for the record of the rea-
- 20 sons for any determination under this subsection.
- 21 "(2) STANDARD OF REVIEW.—A judge considering a
- 22 petition to modify or set aside a directive may grant such
- 23 petition only if the judge finds that such directive does
- 24 not meet the requirements of this section or is otherwise
- 25 unlawful. If the judge does not modify or set aside the

- 1 directive, the judge shall affirm such directive, and order
- 2 the recipient to comply with such directive.
- 3 "(3) DIRECTIVES NOT MODIFIED.—Any directive not
- 4 explicitly modified or set aside under this subsection shall
- 5 remain in full effect.
- 6 "(e) Appeals.—The Government or a person receiv-
- 7 ing a directive reviewed pursuant to subsection (d) may
- 8 file a petition with the court of review established under
- 9 section 103(b) for review of the decision issued pursuant
- 10 to subsection (d) not later than 7 days after the issuance
- 11 of such decision. Such court of review shall have jurisdic-
- 12 tion to consider such petitions and shall provide for the
- 13 record a written statement of the reasons for its decision.
- 14 On petition by the Government or any person receiving
- 15 such directive for a writ of certiorari, the record shall be
- 16 transmitted under seal to the Supreme Court, which shall
- 17 have jurisdiction to review such decision.
- 18 "(f) Proceedings.—Judicial proceedings under this
- 19 section shall be concluded as expeditiously as possible. The
- 20 record of proceedings, including petitions filed, orders
- 21 granted, and statements of reasons for decision, shall be
- 22 maintained under security measures established by the
- 23 Chief Justice of the United States, in consultation with
- 24 the Attorney General and the Director of National Intel-
- 25 ligence.

- 1 "(g) SEALED PETITIONS.—All petitions under this
- 2 section shall be filed under seal. In any proceedings under
- 3 this section, the court shall, upon request of the Govern-
- 4 ment, review ex parte and in camera any Government sub-
- 5 mission, or portions of a submission, which may include
- 6 classified information.
- 7 "(h) Liability.—No cause of action shall lie in any
- 8 court against any person for providing any information,
- 9 facilities, or assistance in accordance with a directive
- 10 under this section.
- 11 "(i) Use of Information.—Information acquired
- 12 pursuant to a directive by the Attorney General under this
- 13 section concerning any United States person may be used
- 14 and disclosed by Federal officers and employees without
- 15 the consent of the United States person only in accordance
- 16 with the minimization procedures required by section
- 17 102(a) or 102A(a). No otherwise privileged communica-
- 18 tion obtained in accordance with, or in violation of, the
- 19 provisions of this section shall lose its privileged character.
- 20 No information from an electronic surveillance under sec-
- 21 tion 102 or an acquisition pursuant to section 102A may
- 22 be used or disclosed by Federal officers or employees ex-
- 23 cept for lawful purposes.
- 24 "(j) USE IN LAW ENFORCEMENT.—No information
- 25 acquired pursuant to this section shall be disclosed for law

- 1 enforcement purposes unless such disclosure is accom-
- 2 panied by a statement that such information, or any infor-
- 3 mation derived from such information, may only be used
- 4 in a criminal proceeding with the advance authorization
- 5 of the Attorney General.
- 6 "(k) DISCLOSURE IN TRIAL.—If the Government in-
- 7 tends to enter into evidence or otherwise use or disclose
- 8 in any trial, hearing, or other proceeding in or before any
- 9 court, department, officer, agency, regulatory body, or
- 10 other authority of the United States, against an aggrieved
- 11 person, any information obtained or derived from an elec-
- 12 tronic surveillance conducted under section 102 or an ac-
- 13 quisition authorized pursuant to section 102A, the Gov-
- 14 ernment shall, prior to the trial, hearing, or other pro-
- 15 ceeding or at a reasonable time prior to an effort to dis-
- 16 close or use that information or submit it in evidence, no-
- 17 tify the aggrieved person and the court or other authority
- 18 in which the information is to be disclosed or used that
- 19 the Government intends to disclose or use such informa-
- 20 tion.
- 21 "(1) DISCLOSURE IN STATE TRIALS.—If a State or
- 22 political subdivision of a State intends to enter into evi-
- 23 dence or otherwise use or disclose in any trial, hearing,
- 24 or other proceeding in or before any court, department,
- 25 officer, agency, regulatory body, or other authority of a

- 1 State or a political subdivision of a State, against an ag-
- 2 grieved person, any information obtained or derived from
- 3 an electronic surveillance authorized pursuant to section
- 4 102 or an acquisition authorized pursuant to section
- 5 102A, the State or political subdivision of such State shall
- 6 notify the aggrieved person, the court, or other authority
- 7 in which the information is to be disclosed or used and
- 8 the Attorney General that the State or political subdivision
- 9 intends to disclose or use such information.
- 10 "(m) MOTION TO EXCLUDE EVIDENCE.—(1) IN
- 11 General.—Any person against whom evidence obtained
- 12 or derived from an electronic surveillance authorized pur-
- 13 suant to section 102 or an acquisition authorized pursuant
- 14 to section 102A is to be, or has been, used or disclosed
- 15 in any trial, hearing, or other proceeding in or before any
- 16 court, department, officer, agency, regulatory body, or
- 17 other authority of the United States, a State, or a political
- 18 subdivision thereof, may move to suppress the evidence ob-
- 19 tained or derived from such electronic surveillance or such
- 20 acquisition on the grounds that—
- 21 "(A) the information was unlawfully acquired;
- 22 or
- 23 "(B) the electronic surveillance or acquisition
- was not properly made in conformity with an au-
- thorization under section 102(a) or 102A(a).

- 1 "(2) Timing.—A person moving to suppress evidence
- 2 under paragraph (1) shall make the motion to suppress
- 3 the evidence before the trial, hearing, or other proceeding
- 4 unless there was no opportunity to make such a motion
- 5 or the person was not aware of the grounds of the motion.
- 6 "(n) REVIEW OF MOTIONS.—If a court or other au-
- 7 thority is notified pursuant to subsection (k) or (l), a mo-
- 8 tion is made pursuant to subsection (m), or a motion or
- 9 request is made by an aggrieved person pursuant to any
- 10 other statute or rule of the United States or any State
- 11 before any court or other authority of the United States
- 12 or any State—
- "(1) to discover or obtain an Attorney General
- directive or other materials relating to an electronic
- surveillance authorized pursuant to section 102 or
- an acquisition authorized pursuant to section 102A,
- 17 or
- 18 "(2) to discover, obtain, or suppress evidence or
- information obtained or derived from an electronic
- surveillance authorized pursuant to section 102 or
- an acquisition authorized pursuant to section 102A,
- 22 the United States district court or, where the motion is
- 23 made before another authority, the United States district
- 24 court in the same district as the authority, shall, notwith-
- 25 standing any other law, if the Attorney General files an

- 1 affidavit under oath that disclosure or an adversary hear-
- 2 ing would harm the national security of the United States,
- 3 review in camera and exparte the application, order, and
- 4 such other materials relating to such electronic surveil-
- 5 lance or such acquisition as may be necessary to determine
- 6 whether such electronic surveillance or such acquisition
- 7 authorized under this section was lawfully authorized and
- 8 conducted. In making this determination, the court may
- 9 disclose to the aggrieved person, under appropriate secu-
- 10 rity procedures and protective orders, portions of the di-
- 11 rective or other materials relating to the acquisition only
- 12 where such disclosure is necessary to make an accurate
- 13 determination of the legality of the acquisition.
- 14 "(o) Determinations.—If, pursuant to subsection
- 15 (n), a United States district court determines that the ac-
- 16 quisition authorized under this section was not lawfully
- 17 authorized or conducted, it shall, in accordance with the
- 18 requirements of law, suppress the evidence which was un-
- 19 lawfully obtained or derived or otherwise grant the motion
- 20 of the aggrieved person. If the court determines that such
- 21 acquisition was lawfully authorized and conducted, it shall
- 22 deny the motion of the aggrieved person except to the ex-
- 23 tent that due process requires discovery or disclosure.
- 24 "(p) BINDING ORDERS.—Orders granting motions or
- 25 requests under subsection (m), decisions under this section

- 1 that an electronic surveillance or an acquisition was not
- 2 lawfully authorized or conducted, and orders of the United
- 3 States district court requiring review or granting disclo-
- 4 sure of directives, orders, or other materials relating to
- 5 such acquisition shall be final orders and binding upon
- 6 all courts of the United States and the several States ex-
- 7 cept a United States court of appeals and the Supreme
- 8 Court.
- 9 "(q) Coordination.—(1) In General.—Federal
- 10 officers who acquire foreign intelligence information may
- 11 consult with Federal law enforcement officers or law en-
- 12 forcement personnel of a State or political subdivision of
- 13 a State, including the chief executive officer of that State
- 14 or political subdivision who has the authority to appoint
- 15 or direct the chief law enforcement officer of that State
- 16 or political subdivision, to coordinate efforts to investigate
- 17 or protect against—
- 18 "(A) actual or potential attack or other grave
- 19 hostile acts of a foreign power or an agent of a for-
- eign power;
- 21 "(B) sabotage, international terrorism, or the
- development or proliferation of weapons of mass de-
- struction by a foreign power or an agent of a foreign
- power; or

- 1 "(C) clandestine intelligence activities by an in-
- 2 telligence service or network of a foreign power or by
- an agent of a foreign power.
- 4 "(2) Certification Required.—Coordination au-
- 5 thorized under paragraph (1) shall not preclude the cer-
- 6 tification required by section 102(a) or 102A(a).
- 7 "(r) Retention of Directives and Orders.—A
- 8 directive made or an order granted under this section shall
- 9 be retained for a period of not less than 10 years from
- 10 the date on which such directive or such order is made.".
- 11 (b) Table of Contents in
- 12 the first section of the Foreign Intelligence Surveillance
- 13 Act of 1978 (50 U.S.C. 1801 et seq.) is amended by in-
- 14 serting after the item relating to section 102 the following:

15 SEC. 4. JURISDICTION OF FISA COURT.

- 16 Section 103 of the Foreign Intelligence Surveillance
- 17 Act of 1978 (50 U.S.C. 1803) is amended by adding at
- 18 the end the following new subsection:
- 19 "(g) Applications for a court order under this title
- 20 are authorized if the President has, by written authoriza-
- 21 tion, empowered the Attorney General to approve applica-
- 22 tions to the court having jurisdiction under this section,
- 23 and a judge to whom an application is made may, notwith-
- 24 standing any other law, grant an order, in conformity with

[&]quot;102A. Authorization for acquisition of foreign intelligence information.

[&]quot;102B. Directives relating to electronic surveillance and other acquisitions of foreign intelligence information.".

1	section 105, approving electronic surveillance of a foreign
2	power or an agent of a foreign power for the purpose of
3	obtaining foreign intelligence information.".
4	SEC. 5. APPLICATIONS FOR COURT ORDERS.
5	Section 104 of the Foreign Intelligence Surveillance
6	Act of 1978 (50 U.S.C. 1804) is amended—
7	(1) in subsection (a)—
8	(A) in paragraph (6), by striking "detailed
9	description" and inserting "summary descrip-
10	tion";
11	(B) in paragraph (7)—
12	(i) in the matter preceding subpara-
13	graph (A), by striking "or officials des-
14	ignated" and all that follows through "con-
15	sent of the Senate" and inserting "des-
16	ignated by the President to authorize elec-
17	tronic surveillance for foreign intelligence
18	purposes'';
19	(ii) in subparagraph (C), by striking
20	"techniques;" and inserting "techniques;
21	and";
22	(iii) by striking subparagraph (D);
23	and
24	(iv) by redesignating subparagraph
25	(E) as subparagraph (D);

1	(C) in paragraph (8), by striking "a state-
2	ment of the means" and inserting "a summary
3	statement of the means";
4	(D) in paragraph (9)—
5	(i) by striking "a statement" and in-
6	serting "a summary statement"; and
7	(ii) by striking "application;" and in-
8	serting "application; and";
9	(E) in paragraph (10), by striking "there-
10	after; and" and inserting "thereafter."; and
11	(F) by striking paragraph (11).
12	(2) by striking subsection (b);
13	(3) by redesignating subsections (c) through (e)
14	as subsections (b) through (d), respectively; and
15	(4) in paragraph (1)(A) of subsection (d), as re-
16	designated by paragraph (3), by striking "or the Di-
17	rector of National Intelligence" and inserting "the
18	Director of National Intelligence, or the Director of
19	the Central Intelligence Agency".
20	SEC. 6. ISSUANCE OF AN ORDER.
21	Section 105 of the Foreign Intelligence Surveillance
22	Act of 1978 (50 U.S.C. 1805) is amended—
23	(1) in subsection (a)—
24	(A) by striking paragraph (1); and

1	(B) by redesignating paragraphs (2)
2	through (5) as paragraphs (1) through (4), re-
3	spectively;
4	(2) in subsection $(c)(1)$ —
5	(A) in subparagraph (D), by striking "sur-
6	veillance;" and inserting "surveillance; and";
7	(B) in subparagraph (E), by striking "ap-
8	proved; and" and inserting "approved."; and
9	(C) by striking subparagraph (F);
10	(3) by striking subsection (d);
11	(4) by redesignating subsections (e) through (i)
12	as subsections (d) through (h), respectively;
13	(5) in subsection (d), as redesignated by para-
14	graph (4), by amending paragraph (2) to read as
15	follows:
16	"(2) Extensions of an order issued under this title
17	may be granted on the same basis as an original order
18	upon an application for an extension and new findings
19	made in the same manner as required for an original order
20	and may be for a period not to exceed one year.";
21	(6) in subsection (e), as redesignated by para-
22	graph (4), to read as follows:
23	"(e) Notwithstanding any other provision of this title,
24	the Attorney General may authorize the emergency em-

- 1 ployment of electronic surveillance if the Attorney Gen-
- 2 eral—
- 3 "(1) determines that an emergency situation ex-
- 4 ists with respect to the employment of electronic
- 5 surveillance to obtain foreign intelligence informa-
- 6 tion before an order authorizing such surveillance
- 7 can with due diligence be obtained;
- 8 "(2) determines that the factual basis for
- 9 issuance of an order under this title to approve such
- 10 electronic surveillance exists;
- 11 "(3) informs a judge having jurisdiction under
- section 103 at the time of such authorization that
- the decision has been made to employ emergency
- 14 electronic surveillance; and
- 15 "(4) makes an application in accordance with
- this title to a judge having jurisdiction under section
- 17 103 as soon as practicable, but not more than 168
- hours after the Attorney General authorizes such
- 19 surveillance.
- 20 If the Attorney General authorizes such emergency em-
- 21 ployment of electronic surveillance, the Attorney General
- 22 shall require that the minimization procedures required by
- 23 this title for the issuance of a judicial order be followed.
- 24 In the absence of a judicial order approving such electronic
- 25 surveillance, the surveillance shall terminate when the in-

formation sought is obtained, when the application for the 2 order is denied, or after the expiration of 168 hours from 3 the time of authorization by the Attorney General, which-4 ever is earliest. In the event that such application for approval is denied, or in any other case where the electronic surveillance is terminated and no order is issued approving the surveillance, no information obtained or evidence de-8 rived from such surveillance shall be received in evidence or otherwise disclosed in any trial, hearing, or other pro-10 ceeding in or before any court, grand jury, department, office, agency, regulatory body, legislative committee, or 12 other authority of the United States, a State, or political 13 subdivision thereof, and no information concerning any 14 United States person acquired from such surveillance shall 15 subsequently be used or disclosed in any other manner by Federal officers or employees without the consent of such 16 person, except with the approval of the Attorney General 17 18 if the information indicates a threat of death or serious bodily harm to any person. A denial of the application 19 20 made under this subsection may be reviewed as provided 21 in section 103."; 22 (7) in subsection (h), as redesignated by para-23 graph (4)— (A) by striking "a wire or" and inserting 24 "an"; and 25

1	(B) by striking "physical search" and in-
2	serting "physical search or in response to a cer-
3	tification by the Attorney General or a designee
4	of the Attorney General seeking information,
5	facilities, or technical assistance from such per-
6	son under section 102B"; and
7	(8) by adding at the end the following new sub-
8	section:
9	"(i) In any case in which the Government makes an
10	application to a judge under this title to conduct electronic
11	surveillance involving communications and the judge
12	grants such application, the judge shall also authorize the
13	installation and use of pen registers and trap and trace
14	devices to acquire dialing, routing, addressing, and sig-
15	naling information related to such communications and
16	such dialing, routing, addressing, and signaling informa-
17	tion shall not be subject to minimization procedures.".
18	SEC. 7. USE OF INFORMATION.
19	Section 106(i) of the Foreign Intelligence Surveil-
20	lance Act of 1978 (50 U.S.C. 1806(i)) is amended—
21	(1) by striking "radio communication" and in-
22	serting "communication"; and
23	(2) by striking "contents indicates" and insert-
24	ing "contents contain significant foreign intelligence
25	information or indicate".

1 SEC. 8. CONGRESSIONAL OVERSIGHT.

2	(a) Electronic Surveillance Under FISA.—
3	Section 108 of the Foreign Intelligence Surveillance Act
4	of 1978 (50 U.S.C. 1808) is amended—
5	(1) in subsection (a)(2)—
6	(A) in subparagraph (B), by striking
7	"and" at the end;
8	(B) in subparagraph (C), by striking the
9	period and inserting "; and; and
10	(C) by adding at the end the following new
11	subparagraph:
12	"(D) the authority under which the elec-
13	tronic surveillance is conducted."; and
14	(2) by striking subsection (b) and inserting the
15	following:
16	"(b) On a semiannual basis, the Attorney General ad-
17	ditionally shall fully inform the Permanent Select Com-
18	mittee on Intelligence of the House of Representatives and
19	the Select Committee on Intelligence of the Senate on elec-
20	tronic surveillance conducted without a court order.".
21	(b) Intelligence Activities.—The National Secu-
22	rity Act of 1947 (50 U.S.C. 401 et seq.) is amended—
23	(1) in section 501 (50 U.S.C. 413)—
24	(A) by redesignating subsection (f) as sub-
25	section (g); and

1	(B) by inserting after subsection (e) the
2	following new subsection:
3	"(f) The Chair of each of the congressional intel-
4	ligence committees, in consultation with the ranking mem-
5	ber of the committee for which the person is Chair, may
6	inform—
7	"(1) on a bipartisan basis, all members or any
8	individual members of such committee, and
9	"(2) any essential staff of such committee,
10	of a report submitted under subsection $(a)(1)$ or sub-
11	section (b) as such Chair considers necessary.";
12	(2) in section 502 (50 U.S.C. 414), by adding
13	at the end the following new subsection:
14	"(d) Informing of Committee Members.—The
15	Chair of each of the congressional intelligence committees,
16	in consultation with the ranking member of the committee
17	for which the person is Chair, may inform—
18	"(1) on a bipartisan basis, all members or any
19	individual members of such committee, and
20	"(2) any essential staff of such committee,
21	of a report submitted under subsection (a) as such Chair
22	considers necessary."; and
23	(3) in section 503 (50 U.S.C. 415), by adding
24	at the end the following new subsection:

- 1 "(g) The Chair of each of the congressional intel-
- 2 ligence committees, in consultation with the ranking mem-
- 3 ber of the committee for which the person is Chair, may
- 4 inform—
- 5 "(1) on a bipartisan basis, all members or any
- 6 individual members of such committee, and
- 7 "(2) any essential staff of such committee,
- 8 of a report submitted under subsection (b), (c), or (d) as
- 9 such Chair considers necessary.".
- 10 SEC. 9. INTERNATIONAL MOVEMENT OF TARGETS.
- 11 (a) Electronic Surveillance.—Section 105(d) of
- 12 the Foreign Intelligence Surveillance Act of 1978 (50
- 13 U.S.C. 1805(d)), as redesignated by section 6(4), is
- 14 amended by adding at the end the following new para-
- 15 graph:
- 16 "(4) An order issued under this section shall remain
- 17 in force during the authorized period of surveillance not-
- 18 withstanding the absence of the target from the United
- 19 States, unless the Government files a motion to extinguish
- 20 the order and the court grants the motion.".
- 21 (b) Physical Search.—Section 304(d) of the For-
- 22 eign Intelligence Surveillance Act of 1978 (50 U.S.C.
- 23 1824(d)) is amended by adding at the end the following
- 24 new paragraph:

- "(4) An order issued under this section shall remain in force during the authorized period of surveillance notwithstanding the absence of the target from the United States, unless the Government files a motion to extinguish the order and the court grants the motion."
- 7 SEC. 10. COMPLIANCE WITH COURT ORDERS AND
 8 ANTITERRORISM PROGRAMS.
- 9 (a) IN GENERAL.—Notwithstanding any other provi-10 sion of law, and in addition to the immunities, privileges, and defenses provided by any other provision of law, no 11 12 action, claim, or proceeding shall lie or be maintained in any court, and no penalty, sanction, or other form of remedy or relief shall be imposed by any court or any other 14 15 body, against any person for an activity arising from or relating to the provision to an element of the intelligence 16 community of any information (including records or other 17 18 information pertaining to a customer), facilities, or assistance during the period of time beginning on September 19 20 11, 2001, and ending on the date that is 60 days after 21 the date of the enactment of this Act, in connection with any alleged communications intelligence program that the 23 Attorney General or a designee of the Attorney General certifies, in a manner consistent with the protection of State secrets, is, was, or would be intended to protect the

- 1 United States from a terrorist attack. This section shall
- 2 apply to all actions, claims, or proceedings pending on or
- 3 after the effective date of this Act.
- 4 (b) Jurisdiction.—Any action, claim, or proceeding
- 5 described in subsection (a) that is brought in a State court
- 6 shall be deemed to arise under the Constitution and laws
- 7 of the United States and shall be removable pursuant to
- 8 section 1441 of title 28, United States Code.
- 9 (c) Definitions.—In this section:
- 10 (1) Intelligence community.—The term
- "intelligence community" has the meaning given the
- term in section 3(4) of the National Security Act of
- 13 1947 (50 U.S.C. 401a(4)).
- 14 (2) Person.—The term "person" has the
- meaning given the term in section 2510(6) of title
- 16 18, United States Code.
- 17 SEC. 11. REPORT ON MINIMIZATION PROCEDURES.
- 18 (a) Report.—Not later than two years after the date
- 19 of the enactment of this Act, and annually thereafter until
- 20 December 31, 2009, the Director of the National Security
- 21 Agency, in consultation with the Director of National In-
- 22 telligence and the Attorney General, shall submit to the
- 23 Permanent Select Committee on Intelligence of the House
- 24 of Representatives and the Select Committee on Intel-
- 25 ligence of the Senate a report on the effectiveness and use

- 1 of minimization procedures applied to information con-
- 2 cerning United States persons acquired during the course
- 3 of a communications activity conducted by the National
- 4 Security Agency.
- 5 (b) REQUIREMENTS.—A report submitted under sub-
- 6 section (a) shall include—
- 7 (1) a description of the implementation, during
- 8 the course of communications intelligence activities
- 9 conducted by the National Security Agency, of pro-
- 10 cedures established to minimize the acquisition, re-
- tention, and dissemination of nonpublicly available
- information concerning United States persons;
- 13 (2) the number of significant violations, if any,
- of such minimization procedures during the 18
- months following the effective date of this Act; and
- 16 (3) summary descriptions of such violations.
- 17 (c) Retention of Information.—Information con-
- 18 cerning United States persons shall not be retained solely
- 19 for the purpose of complying with the reporting require-
- 20 ments of this section.
- 21 SEC. 12. AUTHORIZATION AFTER AN ARMED ATTACK.
- 22 (a) Electronic Surveillance.—Section 111 of
- 23 the Foreign Intelligence Surveillance Act of 1978 (50)
- 24 U.S.C. 1811) is amended by striking "for a period not
- 25 to exceed" and all that follows and inserting the following:

- 1 "for a period not to exceed 90 days following an armed
- 2 attack against the territory of the United States if the
- 3 President submits to the Permanent Select Committee on
- 4 Intelligence of the House of Representatives and the Se-
- 5 lect Committee on Intelligence of the Senate notification
- 6 of the authorization under this section.".
- 7 (b) Physical Search.—Section 309 of such Act (50
- 8 U.S.C. 1829) is amended by striking "for a period not
- 9 to exceed" and all that follows and inserting the following:
- 10 "for a period not to exceed 90 days following an armed
- 11 attack against the territory of the United States if the
- 12 President submits to the Permanent Select Committee on
- 13 Intelligence of the House of Representatives and the Se-
- 14 lect Committee on Intelligence of the Senate notification
- 15 of the authorization under this section.".
- 16 SEC. 13. AUTHORIZATION OF ELECTRONIC SURVEILLANCE
- 17 AFTER A TERRORIST ATTACK.
- 18 The Foreign Intelligence Surveillance Act of 1978
- 19 (50 U.S.C. 1801 et seq.) is further amended—
- 20 (1) by adding at the end of title I the following
- 21 new section:
- 22 "AUTHORIZATION FOLLOWING A TERRORIST ATTACK
- 23 UPON THE UNITED STATES
- "Sec. 112. (a) In General.—Notwithstanding any
- 25 other provision of law, but subject to the provisions of this
- 26 section, the President, acting through the Attorney Gen-

- 1 eral, may authorize electronic surveillance without an
- 2 order under this title to acquire foreign intelligence infor-
- 3 mation for a period not to exceed 90 days following a ter-
- 4 rorist attack against the United States if the President
- 5 submits a notification to the congressional intelligence
- 6 committees and a judge having jurisdiction under section
- 7 103 that—
- 8 "(1) the United States has been the subject of
- 9 a terrorist attack; and
- 10 "(2) identifies the terrorist organizations or af-
- 11 filiates of terrorist organizations believed to be re-
- sponsible for the terrorist attack.
- 13 "(b) Subsequent Certifications.—At the end of
- 14 the 90-day period described in subsection (a), and every
- 15 90 days thereafter, the President may submit a subse-
- 16 quent certification to the congressional intelligence com-
- 17 mittees and a judge having jurisdiction under section 103
- 18 that the circumstances of the terrorist attack for which
- 19 the President submitted a certification under subsection
- 20 (a) require the President to continue the authorization of
- 21 electronic surveillance under this section for an additional
- 22 90 days. The President shall be authorized to conduct
- 23 electronic surveillance under this section for an additional
- 24 90 days after each such subsequent certification.

- 1 "(c) Electronic Surveillance of Individ-
- 2 UALS.—The President, or an official designated by the
- 3 President to authorize electronic surveillance, may only
- 4 conduct electronic surveillance of a person under this sec-
- 5 tion if the President or such official determines that—
- 6 "(1) there is a reasonable belief that such per-
- 7 son is communicating with a terrorist organization
- 8 or an affiliate of a terrorist organization that is rea-
- 9 sonably believed to be responsible for the terrorist
- 10 attack; and
- 11 "(2) the information obtained from the elec-
- tronic surveillance may be foreign intelligence infor-
- mation.
- 14 "(d) MINIMIZATION PROCEDURES.—The President
- 15 may not authorize electronic surveillance under this sec-
- 16 tion until the Attorney General approves minimization
- 17 procedures for electronic surveillance conducted under this
- 18 section.
- 19 "(e) United States Persons.—Notwithstanding
- 20 subsection (a) or (b), the President may not authorize
- 21 electronic surveillance of a United States person under
- 22 this section without an order under this title for a period
- 23 of more than 60 days unless the President, acting through
- 24 the Attorney General, submits a certification to the con-
- 25 gressional intelligence committees that—

1 "(1) the continued electronic surveillance of the 2 United States person is vital to the national security 3 of the United States; "(2) describes the circumstances that have prevented the Attorney General from obtaining an order 5 6 under this title for continued surveillance; 7 "(3) describes the reasons for believing the 8 United States person is affiliated with or in commu-9 nication with a terrorist organization or affiliate of 10 a terrorist organization that is reasonably believed to 11 be responsible for the terrorist attack; and 12 "(4) describes the foreign intelligence informa-13 tion derived from the electronic surveillance con-14 ducted under this section. "(f) USE OF INFORMATION.—Information obtained 15 pursuant to electronic surveillance under this subsection 16 may be used to obtain an order authorizing subsequent 17 electronic surveillance under this title. 18 19 "(g) REPORTS.—Not later than 14 days after the date on which the President submits a certification under 20 21 subsection (a), and every 30 days thereafter until the President ceases to authorize electronic surveillance under 23 subsection (a) or (b), the President shall submit to the

congressional intelligence committees a report on the elec-

1	tronic surveillance conducted under this section, includ-
2	ing—
3	"(1) a description of each target of electronic
4	surveillance under this section; and
5	"(2) the basis for believing that each target is
6	in communication with a terrorist organization or an
7	affiliate of a terrorist organization.
8	"(h) Congressional Intelligence Committees
9	DEFINED.—In this section, the term 'congressional intel-
10	ligence committees' means the Permanent Select Com-
11	mittee on Intelligence of the House of Representatives and
12	the Select Committee on Intelligence of the Senate."; and
13	(2) in the table of contents in the first section,
14	by inserting after the item relating to section 111
15	the following new item:
	"Sec. 112. Authorization following a terrorist attack upon the United States.".
16	SEC. 14. AUTHORIZATION OF ELECTRONIC SURVEILLANCE
17	
	DUE TO IMMINENT THREAT.
18	DUE TO IMMINENT THREAT. The Foreign Intelligence Surveillance Act of 1978
18 19	
	The Foreign Intelligence Surveillance Act of 1978
19	The Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) is further amended—
19 20	The Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) is further amended— (1) by adding at the end of title I the following
192021	The Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) is further amended— (1) by adding at the end of title I the following new section:
19 20 21 22	The Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) is further amended— (1) by adding at the end of title I the following new section: "AUTHORIZATION DUE TO IMMINENT THREAT

1	eral, may authorize electronic surveillance without an
2	order under this title to acquire foreign intelligence infor-
3	mation for a period not to exceed 90 days if the President
4	submits to the congressional leadership, the congressional
5	intelligence committees, and the Foreign Intelligence Sur-
6	veillance Court a written notification that the President
7	has determined that there exists an imminent threat of
8	attack likely to cause death, serious injury, or substantial
9	economic damage to the United States. Such notifica-
10	tion—
11	"(1) shall be submitted as soon as practicable,
12	but in no case later than 5 days after the date on
13	which the President authorizes electronic surveil-
14	lance under this section;
15	"(2) shall specify the entity responsible for the
16	threat and any affiliates of the entity;
17	"(3) shall state the reason to believe that the
18	threat of imminent attack exists;
19	"(4) shall state the reason the President needs
20	broader authority to conduct electronic surveillance
21	in the United States as a result of the threat of im-
22	minent attack;
23	"(5) shall include a description of the foreign

intelligence information that will be collected and the

24

- 1 means that will be used to collect such foreign intel-
- 2 ligence information; and
- 3 "(6) may be submitted in classified form.
- 4 "(b) Subsequent Certifications.—At the end of
- 5 the 90-day period described in subsection (a), and every
- 6 90 days thereafter, the President may submit a subse-
- 7 quent written notification to the congressional leadership,
- 8 the congressional intelligence committees, the other rel-
- 9 evant committees, and the Foreign Intelligence Surveil-
- 10 lance Court that the circumstances of the threat for which
- 11 the President submitted a written notification under sub-
- 12 section (a) require the President to continue the author-
- 13 ization of electronic surveillance under this section for an
- 14 additional 90 days. The President shall be authorized to
- 15 conduct electronic surveillance under this section for an
- 16 additional 90 days after each such subsequent written no-
- 17 tification.
- 18 "(c) Electronic Surveillance of Individ-
- 19 UALS.—The President, or an official designated by the
- 20 President to authorize electronic surveillance, may only
- 21 conduct electronic surveillance of a person under this sec-
- 22 tion if the President or such official determines that—
- "(1) there is a reasonable belief that such per-
- son is communicating with an entity or an affiliate

1	of an entity that is reasonably believed to be respon-
2	sible for imminent threat of attack; and
3	"(2) the information obtained from the elec-
4	tronic surveillance may be foreign intelligence infor-
5	mation.
6	"(d) Minimization Procedures.—The President
7	may not authorize electronic surveillance under this sec-
8	tion until the Attorney General approves minimization
9	procedures for electronic surveillance conducted under this
10	section.
11	"(e) United States Persons.—Notwithstanding
12	subsections (a) and (b), the President may not authorize
13	electronic surveillance of a United States person under
14	this section without an order under this title for a period
15	of more than 60 days unless the President, acting through
16	the Attorney General, submits a certification to the con-
17	gressional intelligence committees that—
18	"(1) the continued electronic surveillance of the
19	United States person is vital to the national security
20	of the United States;
21	"(2) describes the circumstances that have pre-
22	vented the Attorney General from obtaining an order
23	under this title for continued surveillance;
24	"(3) describes the reasons for believing the
25	United States person is affiliated with or in commu-

- nication with an entity or an affiliate of an entity
 that is reasonably believed to be responsible for imminent threat of attack; and
- 4 "(4) describes the foreign intelligence informa-5 tion derived from the electronic surveillance con-6 ducted under this section.
- 7 "(f) USE OF INFORMATION.—Information obtained 8 pursuant to electronic surveillance under this subsection 9 may be used to obtain an order authorizing subsequent 10 electronic surveillance under this title.
- 11 "(g) DEFINITIONS.—In this section:
- "(1) CONGRESSIONAL INTELLIGENCE COMMITTEES.—The term 'congressional intelligence committees' means the Permanent Select Committee on Intelligence of the House of Representatives and the
 Select Committee on Intelligence of the Senate.
 - "(2) Congressional Leadership.—The term 'congressional leadership' means the Speaker and minority leader of the House of Representatives and the majority leader and minority leader of the Senate.
- "(3) FOREIGN INTELLIGENCE SURVEILLANCE
 COURT.—The term 'Foreign Intelligence Surveillance
 Court' means the court established under section
 103(a).

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1	"(4) OTHER RELEVANT COMMITTEES.—The
2	term 'other relevant committees' means the Commit-
3	tees on Appropriations, the Committees on Armed
4	Services, and the Committees on the Judiciary of
5	the House of Representatives and the Senate."; and
6	(2) in the table of contents in the first section,
7	by inserting after the item relating to section 112,
8	as added by section 13(2), the following new item:
	"Sec. 113. Authorization due to imminent threat.".
9	SEC. 15. TECHNICAL AND CONFORMING AMENDMENTS.
10	The Foreign Intelligence Surveillance Act of 1978
11	(50 U.S.C. 1801 et seq.) is further amended—
12	(1) in section 105(a)(4), as redesignated by sec-
13	tion $6(1)(B)$ —
14	(A) by striking "104(a)(7)(E)" and insert-
15	ing " $104(a)(7)(D)$ "; and
16	(B) by striking "104(d)" and inserting
17	"104(c)";
18	(2) in section 106(j), in the matter preceding
19	paragraph (1), by striking "105(e)" and inserting
20	"105(d)"; and

1 (3) in section 108(a)(2)(C), by striking

2 "105(f)" and inserting "105(e)".

Passed the House of Representatives September 28, 2006.

Attest:

Clerk.

109TH CONGRESS H. R. 5825

AN ACT

To update the Foreign Intelligence Surveillance Act of 1978.